

COUNTRY POLICY PROFILE The Netherlands

December 2015

LOG FILE OF CHANGES IN SUPPORT POLICIES AS COMPARED TO LATEST MEMBER STATE PROGRESS REPORT



The EurObserv'ER project

The EurObserv'ER Barometers monitor the renewable energy progress in each Member State of the European Union. Every two months a barometer dedicated to one particular renewable energy technology is published. Moreover, once a year an *Overview Barometer* collects the main indicators published during the year and completes these with additional renewable sectors which have not been detailed in the individual Barometers. Finally, the Overview Barometer also reports on socio-economic aspects: employment and turnover in the field of renewables, and the renewable energy investment climate. The country policy reports monitor policy developments by providing an overview of policy changes compared to the Member State Progress Reports (updated until December 2015).

All Barometers are available for download at <u>http://www.eurobserv-er.org</u>. An overview of direct links to Barometers is available in the Annex.

New Barometer releases are announced on Twitter (<u>https://twitter.com/eurobserv_er</u>).



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Abstract

Main support scheme for renewable energy in the Netherlands is the SDE+, opened in 2011. It is a technology-neutral scheme, promoting the cheapest technologies and allocating the available budget on the basis of competition between renewable electricity, renewable heat and green gas projects. Other measures described in the Dutch Progress Report are: SDE, MEP, EIA (as of 2014 not anymore combined with SDE+), Green Projects Scheme, the Investment subsidy renewable energy (ISDE), Energy Top Sector and Green Deals.

Abbreviations

BTL	Biomass-to-Liquids
СНР	Combined heat and power plant
EEAG	Environmental and energy aid guidelines
EIA	Energie Investerings Aftrek (English translation: Fiscal Discount for Energy
	Investments)
EU-27	European Union, 27 Member States (excludes Croatia)
EU-28	European Union, 28 Member States (includes Croatia)
FiP	Feed-in premium (scheme)
FiT	Feed-in tariff (scheme)
GHG	Greenhouse gas(es)
GHG	Greenhouse gas
ktoe	Kiloton oil equivalent
MSW	Municipal solid waste
NREAP	National Renewable Energy Action Plan
PV	Photovoltaic energy
RE	Renewable energy
RED	Renewable Energy Directive
RES	Renewable energy sources
RMSW	Renewable Municipal solid waste (renewable fraction in MSW)
RQS	Renewable quota scheme
SDE	Stimulering Duurzame Energieproductie (English translation: Stimulation of
	Sustainable Energy Production)
TSO	Transmission system operator

Renewable energy mix

According to the <u>EurObserv'ER Bridging Report (2015)</u> the amount of renewable energy in the Netherlands for the year 2013 was 1996.6 ktoe, +7.1 ktoe (+0.4%) compared to 2012. The 2012 share of renewable energy in the Netherlands amounted to 4.5%, and for 2013 this share amounted to 4.5%; the target for 2020 has been defined as 14%.

In this total amount, the 2013 contribution from renewable electricity amounted to 869.4 ktoe (10111 GWh), -18.3 ktoe (-2.1%) compared to 2012, for renewable heat the amount was 775.0 ktoe, +38.5 ktoe (+5.2%) compared to 2012 and for renewable energy in transport the 2013 realisation was 352.2 ktoe, -13.1 ktoe (-3.6%) compared to 2012.

The most important technology in the Netherlands (2013) is heat from biomass (578.5 ktoe). Second technology is wind power (481.8 ktoe). Third comes electricity from biomass (333.5 ktoe). The growth rates range from -21.9% (for electricity from biomass) to 103.6% (for solar power (photovoltaics and concentration solar power)). Looking more into detail, the largest contribution to the Dutch renewable energy production stems from biomass-based technologies: solid biomass for heat and electricity (largest contribution from (the bio-degradable part of) municipal solid waste incineration, wood stoves in households, followed by co-firing in large power plants) , wind power (both onshore and offshore) and biofuels. Relevant to note is the relatively large contribution in geothermal energy, with a strong growth in deep geothermal for heat generation, but also a large contribution from shallow geothermal energy. (Info based on figures from Statistics Netherlands, CBS).

Netherlands		2012	2012 2013		Difference	
		ktoe	ktoe	ktoe	Growth	
Renewable	Hydropower	8.9	9.8	+0.9	+9.6%	
Electricity	Geothermal	0.0	0.0	0.0	0.0%	
	Solar	21.8	44.3	+22.5	+103.6%	
	Tidal & wave	0.0	0.0	0.0	0.0%	
	Wind	429.8	481.8	+51.9	+12.1%	
	Biomass	427.2	333.5	-93.6	-21.9%	
	Total	887.7	869.4	-18.3	-2.1%	
Renewable	Geothermal	11.8	23.7	+11.9	+100.8%	
Heat	Solar	25.5	26.0	+0.5	+2.0%	
	Biomass	567.8	578.5	+10.7	+1.9%	
	Ambient heat	131.5	146.8	+15.4	+11.7%	
	Total	736.6	775.0	+38.5	+5.2%	
Renewable	Bioethanol/bio-ETBE	124.5	125.1	+0.6	+0.5%	
Transport	Biodiesel	210.3	194.4	-15.9	-7.6%	
	Renewable hydrogen	0.0	0.0	0.0	0.0%	
	Renewable electricity	30.4	32.6	+2.2	+7.3%	
	Other biofuels	0.0	0.0	+0.0	+100.0%	
	Total	365.2	352.2	-13.1	-3.6%	
Total Renewable	(calculated)	1989.5	1996.6	+7.1	+0.4%	

Table *Renewable energy production in the Netherlands. Data have been expressed in ktoe and refer to the years 2012 and 2013*

Source: EurObserv'ER 2015

Recent RES Policy Developments

The current EurObserv'ER policy profile is listing recent policy changes in the EU Member States. Starting point for this monitoring is the situation as it has been described in the country's Progress Report (which were due end of 2013). All Renewable Energy Progress Reports are available in English language from <u>www.eurobserv-er.org</u> (translated versions).

Date	Technology	Policy change
January 2014	All renewables eligible for SDE+	Energy Investment Allowance (EIA) is intended for entrepreneurs. Previously this scheme could be used together with SDE+. As of SDE+ 2014 this is not possible anymore (RVO, 2014). Furthermore, the Progress Report for the Netherlands was released by the European Commission (Dutch version). In the English version (published later), relevant sections on policy developments are Section 2 (page 5 of the PDF) and Questions 2,3 and 4 (from page 11 to page 24 of the PDF).
February - April 2014		<no changes="" policy=""></no>
May 2014	All renewables eligible for SDE+	On an annual basis the Dutch Ministry of Economic affairs is requesting an advice on the next year's parameters for the SDE+ scheme. The findings were published on May 27 th , 2014 for public market consultation. Usually, a final design report for the next year's SDE+ is expected at the end of a calendar year. All details on the proposed parameters are available from (ECN, 2014).
June 2014	All renewables	No policy update. RVO, the Netherlands Enterprise Agency, publishes a report on the implementation of renewable energy in the period 2003-2013 (RVO, 2014).
July 2014	All renewables eligible for SDE+	An open market consultation was held on the SDE+ parameters for 2015, covering technologies for the production of green gas, biogas, renewable electricity and renewable heat. This process might lead to amendments of the draft, resulting in an adapted final advice, expected by the end of 2014.
August 2014		No policy update. Statistics Netherlands publishes the renewable energy data for the Netherlands in 2013, see (CBS, 2014).
September – December 2014		<no changes="" policy=""></no>
January 2015		Several changes in policy with respect to 2014 are implemented for the SDE+ in 2015. There are additional categories for subsidies, and changes or additions to existing categories. Additional subsidy categories can be found for wind and biomass, and

	'banking' was introduced. There is additional
	information requested for subsidies concerning
	categories from wind and biomass; e.g., guarantee
	of origin, and several production data in kWh. (RVO
	2015)
February 2015	<no changes="" policy=""></no>
March 2015	The new SDE+ policy 2015 officially opened. With
	new applying rules as mentioned for January 2015
April 2015	<no changes="" policy=""></no>
May 2015	No policy update. Dutch Ministry of Economic
	Affairs has sent a letter to the House of Parliament
	with details concerning the offshore wind energy
	tender 2015. Subsidy for two sites in the Borssele
	zone will be made available with this tender.
June 2015	No policy update. On June 30th 2015 the Dutch
	government published another milestone in the
	regulatory framework towards the first round 2
	offshore wind tenders, for the sites Borssele I and
	Borssele II. The target is to is to open the Borssele
	zone tenders in December 2015.
July 2015	Two regulations concerning offshore wind are
	published on 3 July. Both regulations will apply
	from 1 December 2015. The draft site allocation
	criteria ('kavelbesluiten') for the Borssele wind
	farm zones I and II will be available for inspection
	from 7 August 2015. For more info, see:
	http://english.rvo.nl/news/publication-regulation-
	sde-subsidy-applications-offshore-wind-energy-
	2015.
August –	<pre><no changes="" policy=""></no></pre>
November 2015	
December 2015	On 7 December 2015 the Minister of Economic
	Affairs reported progress for SDE+ 2015 and
	announced the design of the new SDE+ 2016:
	https://www.rijksoverheid.nl/documenten/kamerst
	ukken/2015/12/07/kamerbrief-over-de-
	stimulering-van-hernieuwbare-energieproductie-in-
	2016. The new SDE+ base rates have been
	published at
	https://www.rijksoverheid.nl/documenten/regeling
	en/2015/12/07/basisbedragen-voor-sde-2016.
	On 17 December 2015 the 'Investeringssubsidie
	5
	duurzame energie (Investment subsidy renewable
	energy, ISDE)' was published in the official paper
	(<u>https://zoek.officielebekendmakingen.nl/stcrt-</u>
	2015-46527.html). The scheme targets the built
	environment and addresses both households and
	companies, for new and existing dwellings. Eligible
	are solar thermal installations, heat pumps and
	biomass heaters:
1	https://www.rijksoverheid.nl/ministeries/ministeri

e-van-economische- zaken/nieuws/2015/12/15/nieuwe-
subsidieregeling-voor-duurzame-energie-in-huis.

Note to the reader: the above overview had been compiled with care. However, in case you miss recent developments please be invited to inform EurObserv'ER on policy changes in a Member State. For communication use e-mail (policy@eurobserv-er.org) or Twitter (<u>https://twitter.com/eurobserv_er</u>).

Glossary

Auctions for granting renewable energy support	An auction is a process of granting production or investment support to a specified volume of eligible renewable energy (or renewable energy generation capacity), based on the lowest bids per unit of renewable energy (or renewable energy generation capacity) by eligible renewable project developers. The auction procedure is normally organised by a governmental agency responsible for promoting renewable energy.

- Degression rate See under 'Sliding feed-in tariff.'
- Feed-in tariff (FiT) A technology-specific support scheme which provides for a technologyspecific remuneration per unit of renewable energy payable to eligible renewable energy producers, typically for a period of 10-20 years. The FiT level is set *ex ante* by the National Regulatory Agency (NRA). It is to cover all future production costs including a *normal* rate of return to capital invested. In many schemes priority network access is offered to eligible renewable electricity generators, whilst a designated third party - e.g. the transmission or distribution network operator concerned - is being mandated to pay the FiT remuneration due. A proper, periodic review of FiT rates is often undertaken with the aim to prevent both too high FiTs so as to minimise regulatory rents, i.e. supra-normal returns and too low FiTs to preclude below-target market uptake because of FiT levels that are perceived by market participants to be less attractive.
- Feed-in premium
 A technology-specific support scheme which provides for a technology-specific subsidy level per unit of renewable energy to eligible renewable energy producers, typically for a period of 10-20 years, at a pre-set fixed or floating (see under 'Floating FiP') rate, projected by the National Regulatory Agency (NRA) to enable renewable energy generation investments deemed commercially attractive by project developers without yielding supranormal profits.
- Floating FiP A feed-in premium, which is periodically adjusted to exactly offset the change in the average energy wholesale market price, based on a prespecified benchmark market price. A floating FiP may move freely or may only be allowed to move within a pre-set interval.
- Grants Grants are non-repayable funds disbursed by one party (grant makers), often a government department, corporation, foundation or trust, to a recipient, often (but not always) a non-profit entity, educational institution, business or an individual. (Source: Wikipedia.org)
- Green public In Green public procurement contracting authorities take environmental issues into account when tendering for goods or services. The goal is to reduce the impact of the procurement on human health and the environment. (Source: Wikipedia.org)

- NRA National Regulatory Agency.
- Renewable quota scheme (RQS) A renewable quota scheme mandates certain market actors (typically retail suppliers or large energy end-users) to respect a pre-set minimum share or amount of their total energy procurements from renewable sources of energy. Typically a tradable green certificate (TGC) scheme is operated to enable the obligated parties to prove their compliance with the prevailing renewable quota target by means of TGCs. Typically the renewable quota target is increased gradually over time. Renewable quota systems are also known under terms such as quota (obligation) schemes or renewable portfolio standards.
- **Request** for A request for tenders (RFT) is a formal, structured invitation to suppliers, to tenders (RFT) bid, to supply products or services. In the public sector an official fee is needed to fortify and secure the tender bid engagement/win documents, such a process may be required and determined in detail by law to ensure that such competition for the use of public is open, fair and free from bribery and nepotism. For example, a government may put a certain level of MW of offshore wind energy at a pre-defined location 'out to tender'; that is, publish an invitation for other parties to make a proposal for the construction of offshore wind farms, on the understanding that any competition for the relevant government contract must be conducted in response to the tender, no parties having the unfair advantage of separate, prior, closed-door negotiations for the contract. An evaluation team will go through the tenders and decide who will get the contract. (source: adapted from Wikipedia.org)
- RD&D funding The funding of research, development and demonstration activities and programmes. For technologies still far from commercial maturity, government grants or subsidies might be considered. For technologies close to commercial maturity which are not taken up for commercial research any way, instruments such as fiscal instruments (tax credits, accelerated depreciation, etc.) and public-private partnerships may be considered, based on shared public and private RD&D funding.
- Sliding feed-in-
tariffA FiT scheme which pre-sets technology-specific declining feed-in tariffs for
certain prospective vintages in line with the technology-specific learning
curve, as projected by the National Regulatory Agency (NRA). Often a
degression rate is used indicating the %/annum decrease in the rate level.
- Soft loans Loans at concessional (below market-based) terms, for example at submarket-conform interest rates, made available in several Member States to stimulate certain renewable energy technologies.
- Tax creditsThese are amounts a tax paying entity is allowed to deduct when declaring
payable taxes, for example company tax or income tax, to the tax
authorities , for example the producer tax credits (PTCs) used in the United
States to stimulate among others wind energy deployment.
- Tenders See 'Request for tenders'.

References

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ECN, Dutch Renewable Energy Support Scheme, May 2014, https://www.ecn.nl/projecten/sde

RVO, Netherlands Enterprise Agency, *Rapportage hernieuwbare energie, deel 1, implementatie 2003* – *2013*, June 2014,

http://www.rvo.nl/sites/default/files/2014/06/Rapportage%20hernieuwbare%20energie%202013.p df

EurObserv'ER, 2014, www.eurobserv-er.org

'The State of Renewable Energies in Europe', <u>http://www.eurobserv-er.org/pdf/bilan13-gb.asp</u>, (edition 2013) and <u>http://www.energies-renouvelables.org/observ-</u> <u>er/stat_baro/barobilan/barobilan14_EN.pdf</u> (edition 2014)

Member State Progress Report, available at the Renewable Energy pages of the European Commission, <u>http://ec.europa.eu/energy/en/topics/renewable-energy</u>

RVO, Netherlands Enterprise Agency ,stimulating renewable energy production, <u>http://www.rvo.nl/subsidies-regelingen/stimulering-duurzame-energieproductie-sde</u>, 2015

Annex

The EurObserv'ER Barometers are all available for download.

Links to all EurObserv'ER publications:

'The State of Renewable Energies in Europe' (PDF, multiple languages) http://www.eurobserv-er.org/category/all-annual-overview-barometers

Wind Energy Barometer (PDF, multiple languages) http://www.eurobserv-er.org/category/all-wind-energy-barometers

Photovoltaic Barometer (PDF, multiple languages) http://www.eurobserv-er.org/category/all-photovoltaic-barometers

Solar Thermal Barometer (PDF, multiple languages) http://www.eurobserv-er.org/category/all-solar-thermal-and-concentrated-solar-power-barometers

Biofuels Barometer (PDF, multiple languages) http://www.eurobserv-er.org/category/all-biofuels-barometers

Biogas Barometer (PDF, multiple languages) http://www.eurobserv-er.org/category/all-biogas-barometers

Renewable Municipal Waste Barometer (PDF, multiple languages) http://www.eurobserv-er.org/category/all-renewable-municipal-waste-barometers

Solid Biomass Barometer (PDF, multiple languages) http://www.eurobserv-er.org/category/all-solid-biomass-barometers

Heat Pump Barometer (PDF, multiple languages) http://www.eurobserv-er.org/category/all-heat-pumps-barometers