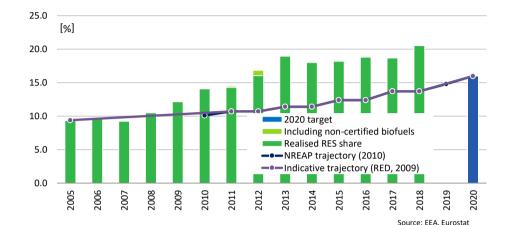


Renewable Energy Policy Factsheet

Summary

Renewable electricity in Bulgaria is promoted primarily through a feed-in premium scheme for renewable power plants with a capacity of 4 MW or higher. For such plants below 4 MW a feed-in tariff scheme is in place. The grid operator is mandated to the purchase and dispatch electricity at a guaranteed price for eligible generators. The use of renewable energy for heating and cooling is promoted through a subsidy from the European Regional Development Fund, several loan schemes, and through an exemption for building owners from property tax. Main Bulgarian support scheme for renewable energy in transport is a biofuels quota scheme. Furthermore, biofuels are fostered by means of a fiscal regulation mechanism. There is a professional training programme for RES-installers as well as a building obligation for the use of renewable heating and for the exemplary role of public authorities.





Abbreviations used:

RES: renewable energy sources RES-E: renewable electricity RES-H/C: renewable heating/cooling **RES-T:** renewable transport fuels

Data for 2018 **Overall RES share:** Overall RES 2020 target: Share RES-E in electricity: Share RES-T in transport: Share RES-H/C in heating: 33.3%

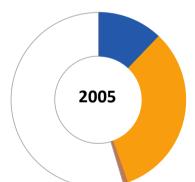
20.5% 16.0% 22.1% 8.1%

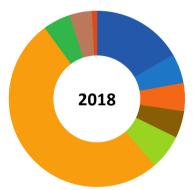
Avoided fossil fuels: Avoided fuel expenses: **RES Turnover: RES Employment:**

Wind power

Solid biomass

3.7 [Mtoe] 0.8 [billion euro]





Hydropower

1580 [MEUR] 41100 [jobs]

Biofuels in transport Renewable heat consumed Renewable heat derived Heat pumps

Solar PV, CSP and water heaters

All other renewables

□ Gap towards 2018

Source: Eurostat, 2020.

	2005		2018				
	Energy	Energy	Employment	Turnover			
Hydropower	270.4 ktoe	373.1 ktoe	2300 Jobs	120 MEUR			
Wind power	0.5 ktoe	121.1 ktoe	500 Jobs	30 MEUR			
Solar PV, CSP and water heaters	0.0 ktoe	115.5 ktoe	1900 Jobs	80 MEUR			
Solid biomass	0.0 ktoe	110.1 ktoe	27000 Jobs	990 MEUR			
Biofuels in transport	0.0 ktoe	142.9 ktoe	7500 Jobs	270 MEUR			
Renewable heat consumed	723.2 ktoe	1144.2 ktoe					
Renewable heat derived	0.7 ktoe	112.7 ktoe					
Heat pumps	16.7 ktoe	92.4 ktoe	600 Jobs	30 MEUR			
All other renewables	0.0 ktoe	18.3 ktoe	1300 Jobs	60 MEUR			
Gap towards 2018	1218.5 ktoe			Source: Eurostat, EurObserv'ER, 2020.			

Hydropower jobs & turnover only covers 'small hydropower'. PV=Photovoltaics, CSP=Concentrated Solar Power. Biofuels in transport only covers compliant fuels (employment and turnover additionally cover the non-compliant biofuels). Derived heat includes heat produced in main activity producer plants and heat sold produced in autoproducer plants. Its counterpart is the final heat consumption in the final consumption sectors (such as households).



CURRENT RENEWABLE ENERGY POLICY

In Bulgaria, *electricity from renewable sources* is mainly promoted through feed-in premiums. As of 1 July 2018, feed-in tariff contracts with RES-E producers with an installation of at least 4 MW capacity were terminated and the producers concerned RES producers, which enjoyed feed-in tariffs have been offered to enter into a feed-in premium contract. Pre-existing renewable electricity producers with a plant below the 4 MW capacity threshold remain eligible to a feed-in tariff. New roof top or facade photovoltaic installations with a maximum installed capacity of 30 KW and to certain installations using combined cycle and indirect use of biomass are eligible to a feed-in tariff as well.

The use of *renewable energy for heating and cooling* is promoted through a grant from the Bulgarian Energy Efficiency Fund and through an exemption for building owners from property tax. In general, all heating technologies are eligible for support. Buildings with a useful total built-up area (TBA) over 500 square meters and which are occupied by a public body or frequently visited by citizens are subject to an obligatory energy efficiency audit and have to provide an energy performance certificate. Any investment project for a new building with a total floor coverage of over 1000 m² must comply with the possibilities of using decentralised systems for the use of renewable energy. In these buildings, at least 15 percent of the total heating and cooling needed for the building shall have to be produced from renewable sources.

The main support scheme for *renewable energy sources used in transport* is a biofuel quota system. This scheme obliges companies importing or producing petrol or diesel to ensure that biofuels make up a pre-defined percentage of their annual fuel sales. Furthermore, biofuels are supported through a tax credits mechanism: a reduced rate of excise duty is applied to unleaded petrol or gas oil if a share of more than 4 % of bioethanol or biodiesel has been added. Electric vehicles are exempted from annual registration tax and receive a 30% reduction on sales tax, whilst plug-in hybrids get a 15% sales tax reduction.

So far, the assessment by the European Commission of *draft* National Energy and Climate Plans of the Member States is available. The Commission's assessment of the targets for year 2030 for the share of renewable energy and gross final energy consumption in the draft National Energy and Climate Plan of Bulgaria are shown in Table 1 below.¹

Table 1: Overview of Bulgaria's actual performance (2018), targets (2020), proposed contributions (2030) under theGovernance Regulation, Regulation (EU) 2018/1999 and contribution ambition assessment by the European Commission,regarding the share of renewables and the level of gross final energy consumption

National targets and contributions	2018	2020	2030	Assessment of 2030 ambition level	
Share of energy from renewable sources in gross final consumption of energy (%)	20.5	20.0	25.0	Below 27% (result of RES formula)	
Final energy consumption (Mtoe)	9.9	8.6	8.7	Low	
Source: European Commission (2019): Eurostat (2020a, 2020b)					

Source: European Commission, (2019); Eurostat (2020a, 2020b)

¹ Other factors remaining the same, gross final energy consumption reduction (energy efficiency improvement) boosts the share for renewables in gross final energy consumption.

Based on the formula contained in Annex II of the Governance Regulation, Bulgaria's renewables share would have to reach the level of 27% in 2030 (European Commission, 2019) against the historical rate of 20.5% in 2018. Hence, the European Commission (2019) assessed that the draft NECP fell slightly short in ambition level regarding the **25%** target for year 2030. This target share can be reached with existing measures. The Commission recommended to design and implement additional measures enabling to reach a share of 27% by 2030. The gross final energy consumption in 2030, targeted at **8.7 Mtoe**, against 9.9 Mtoe according to latest available data was qualified by the European Commission to show a low ambition level.

The final Integrated National Energy and Climate Plan (INECP) of Bulgaria, enumerating targets for year 2030 and specifying policies and measures towards these targets, were prepared by the Ministry of Energy and the Ministry of the Environment and Water. As for the national targets, Bulgaria has raised its year 2030 target for the share of renewables in gross final energy consumption level to **27.09** %, in line with the share, resulting from the application of the formula contained in Annex II of the Governance Regulation. To do so, Bulgaria will expand its generating capacity with an emphasis on wind and solar power. If necessary for achieving the targets set after 2025, tenders for additional renewable energy capacity may also be conducted, taking market conditions into account. Biomass use is projected to increase in all sectors — electricity, heat and cooling, and transport. Bulgaria's INECP sets a 2030 target for gross final energy consumption of **10.318 Mtoe**. Achieving a lower energy consumption level, without foregoing economic growth, enables attainment of the targeted 27.09 % renewables share with lesser intensification of additional renewables development measures.

OVERVIEW OF MAIN SUPPORTING POLICIES

Tables 2 and 3 provide an overview of support instruments used to promote the deployment of renewable energy in Bulgaria.

	NON-FISCAL SUPPORT SCHEMES				FISCAL AND OTHER STATE FUNDED INCENTIVES					
	Feed-in tariffs 1)	Feed-in premium	Tenders	Quota obligation with Tradable Green certificates	Quota obligation without Tradable Green certificates	Net-metering/ net-billing	Investment subsidies 2)	Tax credits mechanism I 3)	Tax credits mechanism II	Soft loans
RES-E										
- Offshore wind										
- Onshore wind										
- Solar	х									
- Hydro										
- Geothermal										
- Solid biomass	х									
- Biogas	х									
RES-H/C										
- Solar thermal	х						х	х		
- Geothermal	х						х	х		
- Biomass	х						х	х		
- Biogas	х						х	х		
 Small scale installations, e.g. solar thermal collects, heat pumps, biomass boilers and pellet stoves 	x						x	x		
 Others, i.e. aerothermal, hydrothermal 	х						x	х		
RES-T										
- Bio gasoline					х			х		
- Biodiesel					х			х		

Table 2: Overview of support schemes to promote renewable energy in Bulgaria

1) Since 1 January 2016 open to new small-scale projects (PV and biomass-based CHP) up to 30 kW only.

2) Grant from the Bulgarian Energy Efficiency Fund.

3) Investments in renewable heating & cooling installations in buildings are tax-deductible from property tax for building owners.

Sources: RES-Legal Europe (2019), EurObserv'ER

Table 3: Overview of instruments used at present to stimulate the uptake of renewables in Bulgaria

Instrument	Description
Feed-in tariffs	Guaranteed sale of electricity at a pre-set preferential price during the support
	contract period. For RES-E and RES-H&C projects commissioned before
	February 2015. Apart from certain small-scale projects, new projects do not get
	feed-in support.
Investment	RES-H&C projects are eligible for a grant from the Bulgarian Energy Efficiency
subsidies	Fund
Tax credits scheme	Renewable heating & cooling installations in buildings are eligible for an
	exemption from property tax for building owners.
Tax credits scheme	Investments in renewable heating & cooling installations in buildings are tax-
	deductible from property tax for building owners.
Biofuels quota	Importers/suppliers of transport fuels are subject to a renewable quota scheme
scheme	for biofuels. Compliance based on sample testing rather than certificates-based.
	No (direct) incentives for other alternative transport fuels.

For further information:

CEER, 2017. Status Review of Renewable Support Schemes in Europe. <u>http://www.ceer.eu/portal/page/portal/EER_HOME/EER_PUBLICATIONS/CEER_PAPERS/Electricity/2</u> <u>017/C16-SDE-56-03%20Status%20Review%20RES%20Support%20Schemes.pdf</u>

European Alternative Fuels Observatory, <u>https://www.eafo.eu/countries/bulgaria/1725/incentives</u>

European Commission, 2019. Assessment of the draft integrated National Energy and Climate Plan of Bulgaria. SWD(2019) 225. Brussels, 18 June

https://ec.europa.eu/energy/sites/ener/files/documents/bg_swd_en.pdf

EEA, 2019. Progress towards renewable energy source targets at member State and EU-28 levels. Copenhagen, 19 December <u>https://www.eea.europa.eu/data-and-maps/daviz/actual-res-progress-indicative-trajectory-9#tab-chart_3</u>

eurostat, 2020a. Renewable energy statistics; Share of renewable energy almost doubled between 2004 and 2018. Luxembourg, January <a href="https://ec.europa.eu/eurostat/statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_statistics-explained/index.php/Renewable_energy_stati

eurostat, 2020b. Energy consumption in 2018. Primary and final energy consumption still 5% and 3% away from 2020 targets. Luxembourg, 4 February https://ec.europa.eu/eurostat/documents/2995521/10341545/8-04022020-BP-EN.pdf/39dcc365-bdaa-e6f6-046d-1b4d241392ad

European Union, 2018. Regulation (EU) 2018/1999 on the Governance of the European Union and Climate Action, OJEU L328/1, Brussels, 21 December https://eur-lex.europa.eu/legal-content/EN/TXT/PDF/?uri=CELEX:32018R1999&from=EN

Government of Bulgaria, 2020. INTEGRATED ENERGY AND CLIMATE PLAN OF THE REPUBLIC OF BULGARIA 2021-2030. https://ec.europa.eu/energy/sites/ener/files/documents/bg_final_necp_main_en.pdf

International Energy Agency (IEA) database on policies and measures https://www.iea.org/policies?topic=Renewable%20Energy

Member State Progress Report, available at the Renewable Energy pages of the European Commission, <u>http://ec.europa.eu/energy/en/topics/renewable-energy</u>

National Energy and Climate Plan (NECP), available at the NECPs pages of the European Commission, <u>https://ec.europa.eu/energy/topics/energy-strategy/national-energy-climate-plans_en</u>

REN21, 2020. Global Status Report 2020. Paris, 16 June https://www.ren21.net/wp-content/uploads/2019/05/gsr 2020 full report en.pdf

RES Legal database, http://www.res-legal.eu/search-by-country/bulgaria/

https://ec.europa.eu/commission/sites/beta-political/files/energy-union-factsheet-bulgaria_en.pdf (European Commission/ DG ENER, Energy Union Factsheet Bulgaria, November 2017)

http://www.cms-lawnow.com/ealerts/2016/08/bulgarian-renewable-energy-support-schemeapproved-by-the-ec-following-5-years-of-application?cc_lang=en

http://europa.eu/rapid/press-release IP-15-6289 en.htm

http://globalcompetitionreview.com/insight/the-european-middle-eastern-and-african-antitrustreview-2017/1067815/eu-energy

https://www.iea.org/policiesandmeasures/pams/bulgaria/name-25061-en.php

https://ec.europa.eu/commission/sites/beta-political/files/energy-union-factsheet-bulgaria_en.pdf (European Commission/ DG ENER, Energy Union Factsheet Bulgaria, November 2017)



This project is funded by the European Union under contract n° ENER/C2/2016-487/SI2.742173

Disclaimer

This document was prepared by the EurObserv'ER consortium, which groups together Observ'ER (FR), TNO Energy Transition (NL), the Renewables Academy (RENAC, DE), Frankfurt School of Finance and Management (DE), Fraunhofer-ISI (DE) and Statistics Netherlands (CBS, NL). The information and views set out in this publication are those of the author(s) and do not necessarily reflect the official opinion of the Commission. The Commission does not guarantee the accuracy of the data included in this study. Neither the Commission nor any person acting on the Commission's behalf may be held responsible for the use which may be made of the information contained therein.